



City of Grand Forks  
Staff Report  
Committee of the Whole – March 23, 2026  
City Council – April 6, 2026

**APPROVED & ACCEPTED**

*by City Council*

04/06/2026

*Maureen Storstad*  
Maureen Storstad  
City Auditor

---

**Agenda Item:** Bids for City Project No. 9060, District No. 798 – Reconstruct 17<sup>th</sup> Avenue South (South Columbia Road to South 20<sup>th</sup> Street)

---

**Submitted by:** Engineering Department, Logan LeTexier, PE (Civil Engineer, Senior)  
Edward Liberman, PE (Assistant City Engineer)

---

**Staff Recommended Action:** Award contract to low bidder, Opp Construction, LLC, in the amount of \$2,333,024.70 and approve a budget amendment for Project No. 9060, District No. 798 - Reconstruct 17<sup>th</sup> Avenue South (South Columbia Road to South 20<sup>th</sup> Street)

---

**Committee Recommended Action:** Motion by Berg, second by Lunski to move staff recommendation to City Council with a recommendation to approve. Motion carried unanimously.

---

**Council Action:** Motion by Berg, second by Sande to approve on consent agenda. Motion carried unanimously.

---

**BACKGROUND:**

Bids for these projects were received on March 19, 2026. 4 bids were received and 4 bids were opened. The low bid of \$2,333,024.70 was submitted by Opp Construction, LLC and was approximately 19% under the Engineer's Estimate.

This project consists of reconstructing the existing roadway on 17<sup>th</sup> Avenue South from South Columbia Road to South 20<sup>th</sup> Street. The existing roadway is 37 feet wide and was originally constructed in 1968. The existing pavement is broken, cracked, and spalled throughout the project limits. Several alternatives were considered for rehabilitation in this area. After analyzing the condition of the pavement, it was determined that rehabilitation would not provide a long-term solution. Therefore, reconstruction was selected as the recommended alternative.

The proposed reconstruction will consist of replacing the existing pavement, storm sewer improvements, installation of rectangular rapid flashing beacons (RRFB's), replacement of street light conduit and conductors, relocation of a fire hydrant, and ADA improvements.

This project has been considered at previous Council/Public meetings, some of which are as follows:

- February 2, 2026 – Council approved the Engineer's Report, created the Special Assessment District, and directed Engineering Department to prepare Plans & Specifications for this project
- February 12, 2026 – a public input meeting was held
- March 3, 2026 – Council approved plans and specification and directed Engineering Department to advertise for construction bids

### **ANALYSIS AND FINDINGS OF FACT:**

- A total of 4 bids were received and all bids were opened on March 19, 2026.
- The bids received ranged from \$2,333,024.70 to \$2,565,642.87.
- The lowest bid received was from Opp Construction, LLC in the amount of \$2,333,024.70.
- The Engineer's Estimate for this project is \$2,880,314.25.
- Based on the low bid, the estimated City share for this project will be \$1,633,117, which will be funded from the Street/Infrastructure Fund 4815.
- This project is currently programmed as two phases in the budget in 2026 and 2027; however, the Engineering Department believes it may be more beneficial to construct the entirety of this project in 2026. A budget amendment is being requested.
  - There is currently \$966K budgeted in 2026 and \$1.05M budgeted in 2027 for this project.
- The resolution of necessity for the paving project can be protested per State law [Ref: ND Century Code Ch. 40-22]; the protest period is scheduled to expire of April 3, 2026.
- Construction is anticipated to be completed during the 2026 construction season.
- A project timetable with milestone dates is attached with this staff report.

### **SUPPORT MATERIALS:**

- Abstract of Bids Received (1 page)
- Timetable For Special Assessment Project (1 page)
- Assessment District Map (1 page)
- Page 548 of the 2026 City Budget indicating funding source for this project (1 page)

# Abstract of Bids Received

City Project No. 9060

Project Name - Reconstruct 17th Ave S (S Columbia Rd - 20th St S

Bid Opening - 2:00 PM on Thursday, March 19, 2026

	Acknowledge Addendum 1	Bid Bond	Contractor's License	Non-Collusion Affidavit	Base Bid
1 Contractor Opp Construction LLC OP Box 13530, Grand Forks ND 58201	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$2,333,024.70
2 Reede Construction, Inc OP Box 13530, Grand Forks ND 58201	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$2,340,808.00
3 Strata Corporation 1600 N 48th St, Grand Forks, ND 58201	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$2,387,382.23
4 All Finish Concrete Inc 801 Christianson Drive E, West Fargo ND 58079	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$2,565,642.87
5		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
6		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
7		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
8		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
9		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
10		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
11		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
12		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
13		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
<i>Engineer's Estimate</i>					\$2,880,314.25

## TIMETABLE FOR SPECIAL ASSESSMENT PROJECTS

Project Name Reconstruct 17<sup>th</sup> Ave S (S Columbia Rd to S 20<sup>th</sup> St)  
 Project Number 9060 District No. 798

- Paving
- Street Lighting
- Other \_\_\_\_\_

This timetable prepared by LJL  
 Revised by \_\_\_\_\_

Date 10/27/25  
 Date \_\_\_\_\_

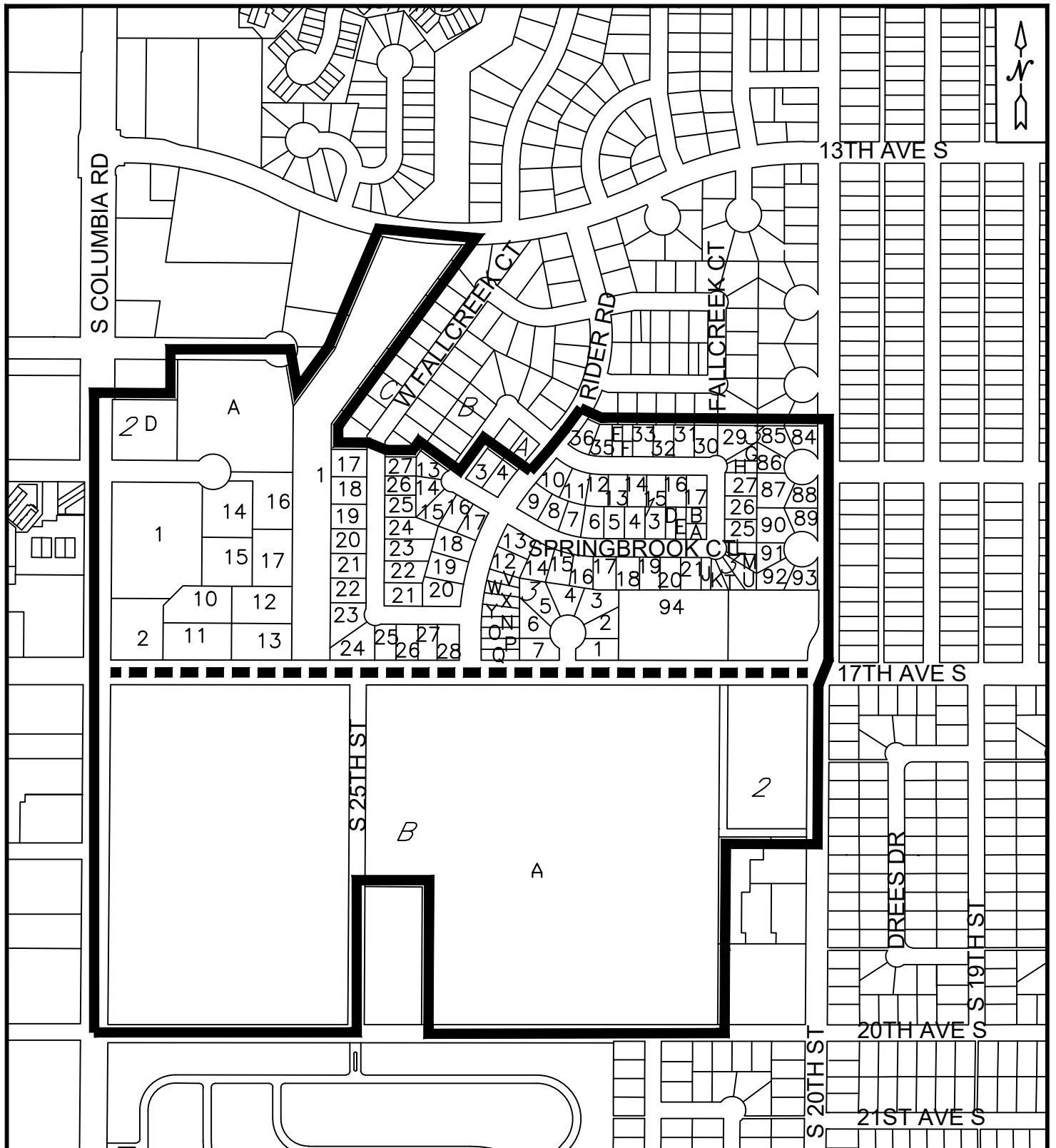
Action	Date of Action			Approved
	Other	Committee	Council	
Approval of Engineers Report including estimate. Resolution creating assessment district. Direct engineering to prepare plans & specifications.		1/26/26	2/2/26	
*Special Assessment Commission to meet to determine preliminary distribution of benefits.	Week of 2/3/26			
*Notices sent to property owners.	Week of 2/3/26			
Public Input Meeting	TBD			
**Advertisement for bids prepared.	2/25/26			
Approval of plans & specs and direct engineering to advertise for construction bids.		2/23/26	3/2/26	
Resolution of Necessity published.	3/4/26			
*Advertisement for bids published.	3/5/26			
Discuss Project. (Optional)				
***Bids received, opened & tabulated.	3/19/26			
#Recommend award of contract.		3/23/26		We are Here
Expiration of protest period.	4/3/26			
***Certificate as to sufficiency.	4/6/26			
Resolution as to protest and awarding contract.			4/6/26	

\*Responsibility of Finance & Administrative Services Office

\*\*Responsibility of Engineering Department.

\*\*\*Responsibility of Finance & Administrative Service Office & Engineering Department.

#If bids are more than 25% higher than engineers estimate, Finance & Administrative Services Office will notify property owners and protest period will be extended 2 weeks.



# RECONSTRUCT 17TH AVE S (S COLUMBIA RD TO S 20TH ST)

## LEGEND

PROJECT # 9060

DISTRICT # 798

ASSESSMENT DISTRICT BOUNDARY

PROJECT LIMITS

**City of Grand Forks  
2026 Budget**

**CIP (Continued)  
Street Infrastructure Fund - Multi Year Plan**

	2025	2026	2027	2028	2029	2030	2031	Out Years
Bridge GF-09 Columbia Rd/English Coulee	-	-	-	-	80,000	-	-	-
Bridge 18-136-18.0 N 69th St/English Coulee Diversion	-	-	-	-	-	-	-	2,000,000
<b>Railroad Crossing Improvements</b>								
Rail Crossing #086750Y N 55th St	-	100,000	-	-	-	-	-	-
Rail Crossing #0812865 2nd Ave N/Mill Spur	-	-	-	100,000	-	-	-	-
Rail Crossing #081292V 7th Ave N/Mill Spur	-	-	-	-	-	100,000	-	-
Contingency (Pre & Post Project Costs)	100,000	100,000	100,000	100,000	100,000	100,000	100,000	-
Mill & Overlay Undesignated	-	-	787,500	787,500	787,500	787,500	787,500	-
M/O Near North Side Neighborhood (S of 7th Ave N)	924,000	-	-	-	-	-	-	-
2025 Fog & Scrub Seal	300,000	87,500	87,500	87,500	87,500	87,500	87,500	-
M/O Near North Side Neighborhood (North of 7th Ave N)	739,200	-	-	-	-	-	-	-
Reconstruct Alley Between N 3rd St & N 4th St	-	168,000	-	-	-	-	-	-
Reconstruct 2nd Ave N (N 23rd St to N Columbia Rd)	1,394,400	-	-	-	-	-	-	-
Reconstruct 24th Ave S (S 29th St to Roundabout)	1,239,000	-	-	-	-	-	-	-
Reconstruct 17th Ave S (S 20th St to Rider)	-	966,000	-	-	-	-	-	-
M&O Belmont Rd (S 5th St to 17th Ave S)	-	542,500	-	-	-	-	-	-
M&O 62nd Ave S (S Washington St to S Columbia Rd)	-	525,000	-	-	-	-	-	-
Reconstruct 17th Ave S (Rider Rd to S Columbia Rd)	-	-	1,046,500	-	-	-	-	-
M/O 24th Ave S (Belmont Rd to S Washington St)	-	-	527,800	-	-	-	-	-
Reconstruct 32nd Ave S (Belmont Rd to Cherry St)	-	-	1,344,000	-	-	-	-	-
M&O S 30th St (Demers Ave to 14th Ave S)	-	-	-	218,750	-	-	-	-
Reconstruct 13th Ave N (Wash to N 20th St)	-	-	-	851,200	-	-	-	-
Reconstruct 30th Ave S (S 34th St to S 38th St)	887,000	-	-	-	-	-	-	-
Reconstruct 5th Ave S (Demers to Xcel)	-	420,000	-	-	-	-	-	-
Reconstruct 11th Ave N (Gateway to N 4th St)	-	154,000	-	-	-	-	-	-
Reconstruct N 43rd St (5th Ave N to 10th Ave N)	-	-	-	-	1,682,800	-	-	-
Reconstruct 13th Ave S (S Washington St to S 10th St)	-	-	-	-	914,900	-	-	-
Reconstruct Walnut St (1st Ave S to 4th Ave S)	-	-	-	-	738,500	-	-	-
Reconstruct S Columbia Rd (47th Ave S to 55th Ave S) 5-Lane	-	-	-	-	-	-	8,910,000	-
CPR 29th Ave S (S 38th St to S 42nd St)	-	-	-	-	-	172,200	-	-
CPR&G 36th Ave S (S Columbia Rd to S 31st St)	-	-	-	-	-	236,600	-	-
Reconstruct S 4th St (Demers Ave to Woodland Ave)	-	-	-	-	-	-	-	2,908,500
Recon S Washington St (57th Ave S to 62nd Ave S) 5-Lane	-	-	-	-	-	7,600,000	-	-
Recon S Columbia Rd (55th Ave S to 62nd Ave S) 5-Lane	-	-	-	-	-	-	-	8,580,000
Reconstruct N 43rd St (Gateway Dr to 10th Ave N)	-	-	-	-	-	-	-	1,059,100
Reconstruct S 29th St (17th Ave S to 24th Ave S)	-	-	-	-	-	-	-	2,009,700
Recon 62nd Ave S S Washington St to S Columbia Rd) 3-Lane	-	-	-	-	-	-	-	6,625,000
Reconstruct Chestnut St (25th Ave S to 32nd Ave S)	-	-	-	-	-	-	-	1,547,000
Reconstruct Chestnut St (1st Ave S to 5th Ave S)	-	-	-	-	-	-	-	841,400
Reconstruct Gertrude Ave (S 3rd St to Belmont Rd)	-	-	-	-	-	-	-	778,400
Reconstruct Franklin Ave (S 3rd St to S 5th St)	-	-	-	-	-	-	-	455,700
Reconstruct 19th Ave S (Cherry St to S Washington)	-	-	-	-	-	-	-	1,400,000
Reconstruct 1st Ave N (N Washington St to N 14th St)	-	-	-	-	-	-	-	217,000
<b>Sub-total Operations and Maintenance</b>	<b>7,311,400</b>	<b>4,662,600</b>	<b>5,296,900</b>	<b>3,598,950</b>	<b>6,185,200</b>	<b>10,492,800</b>	<b>11,349,000</b>	<b>32,921,800</b>
<b>PRIORITY D</b>								
<b>SUPPORTING EXPANDING DEVELOPMENT</b>								
27th Ave N Storm Sewer (Covered by Transfer from 2175)	3,000,000	-	-	-	-	-	-	-
40th Ave S (S 42nd St to S 44th St)	1,440,000	-	-	-	-	-	-	-
Korynta-Lemm Paving N 55th St and 17th Ave N	-	4,500,000	-	-	-	-	-	-
27th Ave N (N Washington St to N 32nd St)	-	1,587,600	-	-	-	-	-	-
27th Ave N (N 32nd St to N 39th St)	-	-	1,764,000	-	-	-	-	-
Unknown Future Development	-	-	437,500	437,500	437,500	437,500	437,500	-
6th Ave (55th to 58th)	-	-	-	-	-	-	-	1,274,000
<b>Sub-total Supporting Expanding Development</b>	<b>4,440,000</b>	<b>6,087,600</b>	<b>2,201,500</b>	<b>437,500</b>	<b>437,500</b>	<b>437,500</b>	<b>437,500</b>	<b>1,274,000</b>
<b>PRIORITY E</b>								
<b>ADDITIONAL PROJECTS</b>								
University Ave Reconstruct (N Columbia Rd to N 25th St)	-	-	1,982,400	-	-	-	-	-
Reconstruct 42nd St (17th Ave S to 24th Ave S) for Birkholz (5-Jane)	-	-	-	-	-	-	-	6,237,000
S 30th St (Demers Ave to 11th Ave S)	-	-	-	-	-	-	-	1,890,000
S 30th St (11th Ave S-14th Ave S)	-	-	-	-	-	-	-	1,680,000
AISAC 17th Ave S	-	1,800,000	-	-	-	-	-	-
Alerus Parking Lot Rehabilitation	-	-	-	250,000	-	250,000	-	-
<b>Sub-total Additional Projects</b>	<b>-</b>	<b>1,800,000</b>	<b>1,982,400</b>	<b>250,000</b>	<b>-</b>	<b>250,000</b>	<b>-</b>	<b>9,807,000</b>
<b>PRIORITY F1</b>								
<b>LARGE REGIONAL PROJECTS (42nd St Underpass)</b>								
42nd St Underpass Support	1,000,000	-	-	-	-	-	-	-
42nd St Underpass	-	-	-	-	-	-	-	-
2025 \$1MM Upfront Support Cash	-	1,000,000	2,833,000	-	-	-	-	-
2027 \$2.8MM from S 48th St Transfer	-	-	-	-	-	-	-	-
42nd St Underpass (Bond Payments)	-	-	-	-	-	-	-	-
2026 ROW, Utility Relocation & Environmental Mitigation \$5M Bond	-	350,000	1,150,000	1,150,000	1,150,000	1,150,000	1,150,000	1,150,000
2027 Construction & Construction Engineering \$12.8M Bond	-	-	-	-	-	-	-	-
<b>PRIORITY F2</b>								
<b>LARGE REGIONAL PROJECTS (47th Ave Interchange)</b>								
47th Ave Interchange Supporting Roadways ROW	1,000,000	1,500,000	-	-	-	-	-	-
S 34th St (45th Ave S to 47th Ave S)	-	819,000	-	-	-	-	-	-
47th Ave S (S 34th St to S 38th St) (5 Lane)	-	-	-	-	-	-	-	5,610,000
I-29 and 47th Ave S Interchange Utility Relocate	-	-	-	-	-	-	-	403,700
S 38th St (40th Ave S to 47th Ave S)	-	-	-	-	-	-	-	2,268,000
S 48th St (32nd Ave S to 40th Ave S)	-	-	-	-	-	-	-	3,141,600
S 48th St (40th Ave S to 47th Ave S)	-	-	-	-	-	-	-	3,094,000
47th Ave S (I-29 to S 48th St) ( 5 Lane)	-	-	-	-	-	-	-	7,590,000
S 42nd St (40th Ave S to S 48th St)	-	-	-	-	-	-	-	3,367,000
Inter City Bridge	-	-	-	-	-	-	-	-
<b>Sub-total Large Regional Projects</b>	<b>2,000,000</b>	<b>3,669,000</b>	<b>3,983,000</b>	<b>1,150,000</b>	<b>1,150,000</b>	<b>1,150,000</b>	<b>1,150,000</b>	<b>27,274,300</b>
<b>Summary of Sub-total Priorities</b>								
<b>Sub-total of Annual Non-Project Operating Costs Priority A</b>	2,165,291	2,619,759	3,244,727	2,309,069	2,375,341	2,443,601	2,513,909	-
<b>Sub-total of Projects with Federal Funding</b>	1,305,227	3,271,000	1,651,826	1,252,845	6,515,000	3,420,000	2,750,000	-
<b>Sub-total of Operations and Maintenance</b>	7,311,400	4,662,600	5,296,900	3,598,950	6,185,200	10,492,800	11,349,000	-
<b>Sub-total of Expanding Development</b>	4,440,000	6,087,600	2,201,500	437,500	437,500	437,500	437,500	-
<b>Sub-total of Additional Projects</b>	-	1,800,000	1,982,400	250,000	-	250,000	-	-
<b>Sub-total of Large Regional Projects (42nd St Underpass)</b>	1,000,000	1,350,000	3,983,000	1,150,000	1,150,000	1,150,000	1,150,000	-
<b>Sub-total of Large Regional Projects (47th Ave Interchange)</b>	1,000,000	2,319,000	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>17,221,918</b>	<b>22,109,959</b>	<b>18,360,353</b>	<b>6,998,364</b>	<b>16,663,041</b>	<b>18,193,901</b>	<b>18,200,409</b>	-
<b>Net Amount Available for Carryover (Cash)</b>	<b>\$ 14,711,084</b>	<b>\$ 8,257,259</b>	<b>\$ 3,591,006</b>	<b>\$ 10,209,713</b>	<b>\$ 7,849,599</b>	<b>\$ 5,922,335</b>	<b>\$ 2,607,168</b>	-
Revenue over/(under) expenditures annually	\$ 6,361,084	\$ (6,453,825)	\$ (4,666,252)	\$ 6,618,707	\$ (2,360,114)	\$ (1,927,264)	\$ (3,315,167)	-