



City of Grand Forks  
Staff Report  
Committee of the Whole – April 13, 2026  
City Council – April 20, 2026

**APPROVED & ACCEPTED**  
by City Council

04/20/2026

*Maureen Storstad*  
Maureen Storstad  
City Auditor

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**Agenda Item:** Bids for City Project No. 9056, District No. 367 – S 42<sup>nd</sup> St Watermain (Empire Ct to 300' South of 18<sup>th</sup> Ave S).

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**Submitted by:** Engineering Department, Anthony Ryan, PE (Civil Engineer, Senior)  
Christian Danielson, PE (Assistant City Engineer)

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**Staff Recommended Action:** Award Contract to low bidder, R.J. Zavoral and Sons, Inc. in the amount of \$193,430.00 for City Project 9056 S 42<sup>nd</sup> St Watermain (Empire Ct to 300' South of 18<sup>th</sup> Ave S).

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**Committee Recommended Action:** Motion by Berg, second by Fridolfs to move staff recommendation to City Council with a recommendation to approve. Motion carried unanimously.

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**Council Action:**

Motion by Sande, second by Lunski to approve staff recommendation on consent agenda.  
Motion passed unanimously.

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**BACKGROUND:**

Bids for this Project were received on April 2, 2026. Five bids were received and four bids were opened. The low bid was submitted by R.J. Zavoral and Sons, Inc. in the amount of \$193,430.00, which is approximately 20% under the engineer's estimate of \$240,706.50.

This project consists of installing approximately 670 feet of 16" watermain along S 42<sup>nd</sup> St from Empire Ct to 300' south of 18<sup>th</sup> Ave S, on the west side of the road. This Project provides a long overdue loop in the water distribution system which helps in water circulation. The Engineer's Report and creation of the Special Assessment District were approved by City Council on March 2, 2026. Plans And Specifications were approved by City Council on March 16, 2026. This Project will be assessed to the benefitting properties with a City share paid for an upsizing cost.

## **ANALYSIS AND FINDINGS OF FACT:**

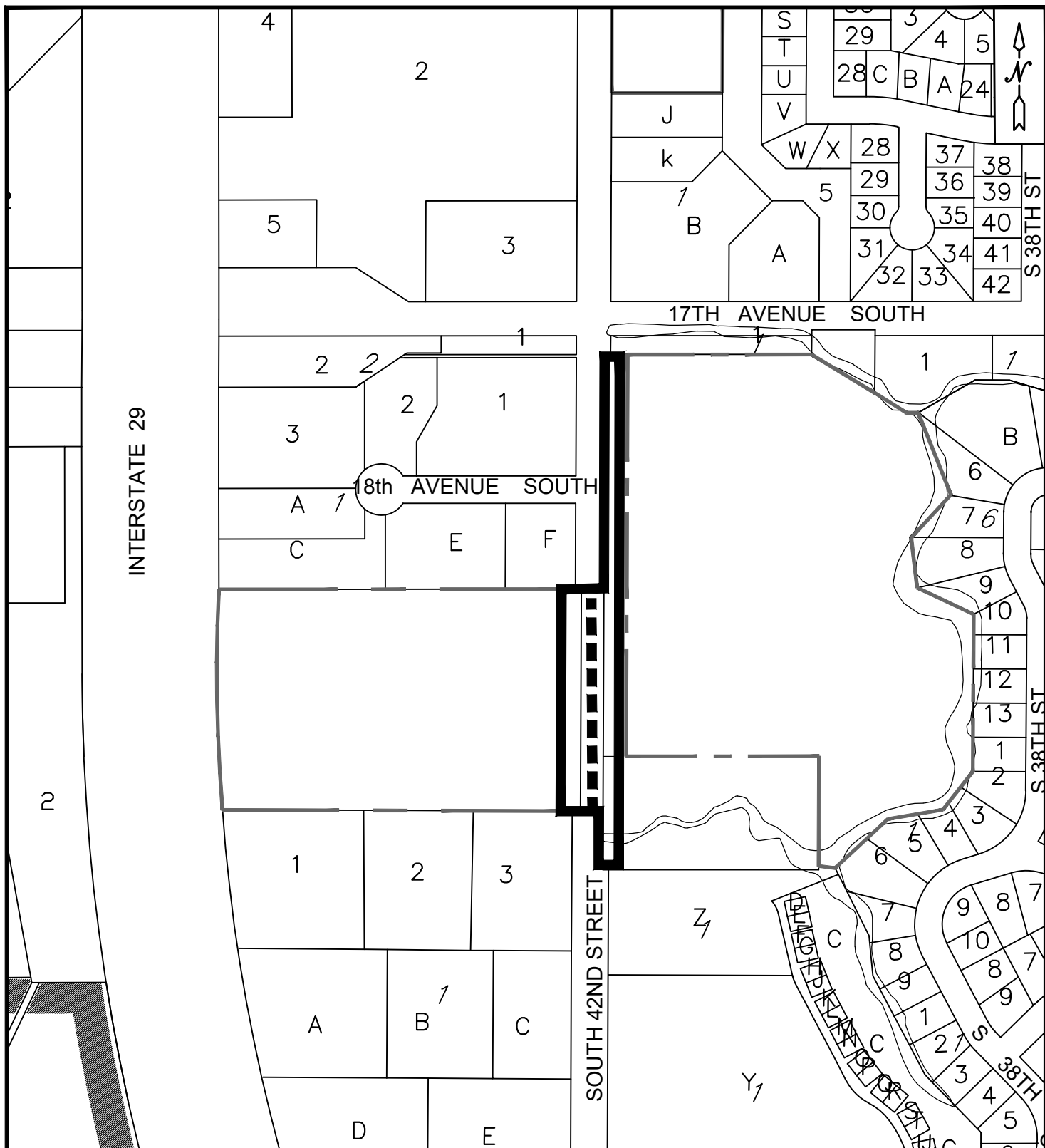
- Five bids were received and 4 bids were opened.
- The bid that was not opened was due to incorrect documentation submission.
- Low bidder was R.J. Zavoral and Sons, Inc in the amount of \$193,430.00.
- Bid was 20% under the Engineer's estimate of \$240,706.50.
- This Project is not protestable as per state law.
- The City policy is to fund the upsizing cost of watermain greater than 8". City share is to be funded from the Water Fund 5300 and is estimated to be \$42,322.
- Construction is anticipated to take place during the 2026 construction season.
- A project timetable with milestone dates is attached to this staff report.

## **SUPPORT MATERIALS:**

- Abstract of Bids Received.
- Assessment District Map (1 page).
- Project Timetable (1 page).
- Page 429 of the 2026 City Budget indicating funding for the upsizing cost. (1 page).

**Abstract of Bids Received**  
**City Project No. 9056**  
**Project Name - S 42nd St Watermain (Empire Ct to S 18th Ave S)**  
**Bid Opening - 2:00 PM on Thursday,**

Contractor		Acknowledge Addendum 1	Bid Bond	Contractor's License	Non-Collusion Affidavit	Base Bid
1	A&D Excavating LLC 714 S 24th St, Grand Forks, ND 5820	N/A	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$0.00
2	R.J. Zavoral and Sons, Inc. 1706 Bugland Rd SE, EGF, MN 5672	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$193,430.00
3	Robinson Excavating Inc. 5621 1st Ave N, Grand Forks, ND 582	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$209,329.90
4	United Crane & Ecavating PO Box 12846, Grand Forks, ND 582	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$211,920.00
5	Molstad Excavating, Inc. 1575 N 73rd St, Grand Forks, ND 582	N/A	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	\$215,861.00
6			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
7			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
8			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
9			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
10			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
11			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
12			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
13			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
<i>Engineer's Estimate</i>						\$240,706.50



## WATERMAIN S 42ND ST (EMPIRE CT TO 300' S OF 18TH AVE S)

### LEGEND

PROJECT # 9056

DISTRICT # 367

- ASSESSMENT DISTRICT BOUNDARY
- PROJECT LIMITS
- CITY LIMITS

## TIMETABLE FOR SPECIAL ASSESSMENT PROJECTS

Project Name  
S 42<sup>nd</sup> St Watermain (Empire Ct to 300' S of 18<sup>th</sup> Ave S)  
 Project Number 9056

District No. 367

- Water
- Sewer
- Water & Sewer
- Sidewalk
- Other \_\_\_\_\_

This timetable prepared by ajr  
 Revised by \_\_\_\_\_

Date 2/5/26  
 Date \_\_\_\_\_

Action

Date of Action

Action	Date of Action			Approved
	Other	Committee	Council	
Approval of Engineers Report including estimate. Resolution creating assessment district. Direct engineering to prepare plans & specifications, and advertise for construction bids.		2-23-26	3-2-26	
*Notices sent to property owners.	Week of 3-2			
*Special Assessment Commission to meet to determine preliminary distribution of benefits.	Week of 3-2			
Approval of plans & specs/set bid date.		3/9/26	3/16/26	
**Advertisement for bids prepared.	3/12/26			
*Advertisement for bids published.		3/18/26 & 3/25/26		
Discuss Project. (Optional)				
***Bids received, opened & tabulated.	4/2/26			
Recommend award of contract.		4/9/26	4/16/26	We Are Here
Award Contract.				

\*Responsibility of Finance & Administrative Services Office

\*\*Responsibility of Engineering Department.

\*\*\*Responsibility of Finance & Administrative Service Office & Engineering Department.



# Waterworks - Transmission & Distribution

G/L Account	Account Description	2023 Amended Budget	2023 Actual Amount	2024 Amended Budget	2024 Actual Amount	2025 Adopted Budget	2026 Adopted Budget	
5300.100.5340 460.0050	Education & Training	5,000.00	3,552.88	5,050.00	4,638.15	6,500.00	6,500.00	
5300.100.5340 460.0060	Travel	12,500.00	12,589.46	2,820.00	2,739.46	6,000.00	6,000.00	
5300.100.5340 460.0080	Freight	500.00	203.49	1,500.00	189.02	1,500.00	1,500.00	
5300.100.5340 460.0090	Dues	8,100.00	8,072.62	7,950.00	8,309.43	8,500.00	9,000.00	
5300.100.5340 460.0170	Attorney Fees	.00	.00	.00	7,624.37	.00	.00	
5300.100.5340 460.0240	Real Estate Tax	1,000.00	.00	1,000.00	.00	1,000.00	.00	
5300.100.5340 470.0027	Community Outreach	910.00	910.00	9,050.00	9,029.44	.00	.00	
5300.100.5340 470.0040	Contingency	.00	.00	5,150.00	1,000.00	15,000.00	5,000.00	
5300.100.5340 470.0153	City Share of RRVWS project	240,000.00	160,344.72	110,100.00	140,983.30	.00	.00	
<i>Other Operating Expenses Totals</i>		\$275,960.00	\$193,198.49	\$151,300.00	\$183,037.96	\$46,000.00	\$36,500.00	
<i>Operating Transfers Out</i>								
5300.100.5340 900.0010	Operating Transfers Out	150,000.00	2,200,421.15	.00	.00	.00	150,000.00	
	<i>Level</i>					<i>Number of Units</i>	<i>Cost Per Unit</i>	<i>Total Amount</i>
	Council Adopted					1.0000	150,000.00	150,000.00
								Council Adopted Totals
								\$150,000.00
<i>Operating Transfers Out Totals</i>		\$150,000.00	\$2,200,421.15	\$0.00	\$0.00	\$0.00	\$150,000.00	
<i>Capital Outlay</i>								
5300.100.5340 650.0010	Work In Progress	841,917.00	926,882.23	3,493,236.00	3,284,631.65	4,830,000.00	1,038,090.00	
	<i>Level</i>					<i>Number of Units</i>	<i>Cost Per Unit</i>	<i>Total Amount</i>
	Council Adopted					1.0000	248,090.00	248,090.00
	Council Adopted					1.0000	100,000.00	100,000.00
	Council Adopted					1.0000	40,000.00	40,000.00
	Council Adopted					1.0000	650,000.00	650,000.00
								Council Adopted Totals
								\$1,038,090.00
5300.100.5340 700.0030	Communication & Elec	.00	.00	5,000.00	758.01	5,000.00	5,000.00	
5300.100.5340 700.0040	Furniture & Fixtures	.00	.00	1,200.00	.00	1,200.00	1,200.00	